

THE SAN FRANCISCO BAY AREA'S CONCENTRATED POVERTY NEIGHBORHOODS

I. BACKGROUND

In 2003, NCCC and its partners embarked on a project to update the 1997 "Bay Area's Most Impoverished Neighborhoods" map. One of the goals in updating the map was to redefine the measure used for "most impoverished." These neighborhoods were developed in a two-step process: first, in consultation with community stakeholders, and, second, all neighborhoods chosen by stakeholders met the definition of less than 80% of county median income.

There were two major concerns with this definition: (1) It started with a stakeholder driven approach instead of a quantifiable measure. (2) The measure that was applied to the stakeholder-defined list of neighborhoods did not adequately capture geographic areas that are "most impoverished" (80% of county median income is too high.)

In recognition of the limitations of the original definition, it was proposed that the criteria for selecting these neighborhoods be made up of two components. First, neighborhoods with 40% or more of people show a significant geographic concentration. This is the percentage used nationally to define people living in high poverty neighborhoods (The Brookings Institution, 2003.) Secondly, using 185% of the Federal Poverty line accounts for both the high cost of living in the Bay Area and is the income threshold to qualify children for the federal reduced price lunch program.

II. KEY FINDINGS

- In 2000, the Concentrated Poverty Neighborhoods contained 815,477 or 12.2% of all the people in the Bay Area. However, over two in three people who make less than 185% of the Federal Poverty Line (FPL*) live in these same neighborhoods.
- Poverty is disproportionately concentrated in the Bay Area. One of every two people (51.7%) in the Concentrated Poverty Neighborhoods makes less than 185% of the FPL. This compares to a rate of 18.9% for the region as a whole.
- For children who live in concentrated poverty neighborhoods, 31.9% are below the FPL. This compares to 10.5% poverty rate for children in the Bay Area.

Table 1. Summary of Poverty Rates for Bay Area Concentrated Poverty Neighborhoods by County

County**	Total Population	People below FPL*	(rate)	People below 185% FPL	(rate)	Child Poverty	(rate)
Alameda	224,720	61,202	27.2%	117,635	52.3%	24,539	35.2%
Contra Costa	107,349	25,639	23.9%	54,626	50.9%	11,029	30.8%
Marin	10,504	2,588	24.6%	5,896	56.1%	838	30.9%
Napa	2,018	319	15.8%	1,095	54.3%	106	18.4%
San Francisco	98,725	25,979	26.3%	53,749	54.4%	6,154	35.6%
San Mateo	28,706	5,273	18.2%	13,490	46.6%	2,031	21.3%
Santa Clara	102,344	22,142	21.6%	47,892	46.8%	8,096	26.5%
Sonoma	41,830	9,066	21.7%	20,164	48.2%	3,660	28.3%
Solano	23,870	4,705	19.7%	11,196	46.9%	1,503	22.5%
Bay Area	815,477	204,075	25.0%	421,426	51.7%	69,526	31.9%

* = Federal Poverty Line. The FPL varies depending on family size. For a family of four, the FPL is \$16,700. 185% of the FPL for a family of four is \$30,895. For more information, please see <http://www.census.gov/hhes/poverty/povdef.html>.

** = Each figure in this table refers to the number or percentage of people in only the Concentrated Poverty Neighborhoods, not the county as a whole.

III. NEIGHBORHOOD BREAKDOWNS

The following tables provide the name, city, census identification, and statistics for each Concentrated Poverty Neighborhood organized by county. For identification purposes, all block groups are listed along with census tracts numbers in six-digit format. For example, Block Group 2 of Census Tract 3141.01 is listed below as “Tract 314101, BG 2.”

ALAMEDA COUNTY (11)			
City	Neighborhood (# of block groups)	Census Tract, Block Group	People Below 185% FPL (%)
Oakland	Downtown Oakland/Chinatown (10)	Tract 401300, BG 1; Tract 401300, BG 2; Tract 401300, BG 3; Tract 402800, BG 1; Tract 402900, BG 2; Tract 403000, BG 1; Tract 403000, BG 2; Tract 403100, BG 1; Tract 403300, BG 1; Tract 403300, BG 2	7,030 (60%)
Oakland	East Central Oakland (14)	Tract 407300, BG 1; Tract 407300, BG 2; Tract 407400, BG 1; Tract 407400, BG 2; Tract 407400, BG 3; Tract 407500, BG 1; Tract 407500, BG 2; Tract 407500, BG 3; Tract 407600, BG 4; Tract 407700, BG 1; Tract 408700, BG 4; Tract 408700, BG 5; Tract 408700, BG 6; Tract 408800, BG 4	10,506 (53%)
Oakland	Elmhurst (48)	Tract 409100, BG 2; Tract 409000, BG 2; Tract 408200, BG 2; Tract 408300, BG 4; Tract 408400, BG 1; Tract 408400, BG 2; Tract 408400, BG 3; Tract 408500, BG 1; Tract 408500, BG 2; Tract 408500, BG 3; Tract 408500, BG 4; Tract 408500, BG 5; Tract 408600, BG 1; Tract 408600, BG 3; Tract 408600, BG 4; Tract 408800, BG 1; Tract 408800, BG 2; Tract 408800, BG 3; Tract 408900, BG 1; Tract 408900, BG 3; Tract 409000, BG 1; Tract 409200, BG 1; Tract 409300, BG 1; Tract 409300, BG 2; Tract 409300, BG 3; Tract 409400, BG 1; Tract 409400, BG 2; Tract 409400, BG 4; Tract 409500, BG 1; Tract 409500, BG 2; Tract 409500, BG 3; Tract 409500, BG 4; Tract 409600, BG 1; Tract 409600, BG 2; Tract 409600, BG 3; Tract 409600, BG 4; Tract 409600, BG 5; Tract 409700, BG 2; Tract 409700, BG 3; Tract 409700, BG 4; Tract 409800, BG 2; Tract 410100, BG 2; Tract 410200, BG 1; Tract 410300, BG 1; Tract 410300, BG 2; Tract 410300, BG 3; Tract 410300, BG 4; Tract 410400, BG 1	30,383 (52%)
Oakland	Fruitvale (18)	Tract 406100, BG 1; Tract 406100, BG 2; Tract 406100, BG 3; Tract 406100, BG 4; Tract 406202, BG 1; Tract 406202, BG 2; Tract 406300, BG 1; Tract 406500, BG 2; Tract 406500, BG 3; Tract 407100, BG 1; Tract 407100, BG 2; Tract 407100, BG 5; Tract 407100, BG 6; Tract 407200, BG 2; Tract 407200, BG 3; Tract 407200, BG 4; Tract 407600, BG 2; Tract 427100, BG 4	13,440 (50%)

ALAMEDA COUNTY (11)			
City	Neighborhood (# of block groups)	Census Tract, Block Group	People Below 185% FPL (%)
Oakland	Lower Hills District (8)	Tract 406500, BG 4; Tract 406600, BG 2; Tract 406600, BG 3; Tract 406600, BG 4; Tract 406600, BG 5; Tract 407000, BG 1; Tract 407000, BG 3; Tract 407000, BG 5	5,467 (46%)
Oakland	North Oakland (9)	Tract 400700, BG 1; Tract 400700, BG 4; Tract 400800, BG 2; Tract 401000, BG 1; Tract 401000, BG 2; Tract 401000, BG 4; Tract 401000, BG 5; Tract 401000, BG 6; Tract 401100, BG 4	4,597 (46%)
Cherryland	Portion of Cherryland (2)	Tract 435600, BG 5; Tract 436900, BG 1	2,279 (40%)
Hayward	Portion of Hayward (4)	Tract 437500, BG 1; Tract 437700, BG 1; Tract 437700, BG 2; Tract 438202, BG 3	6,748 (46%)
Oakland	San Antonio (29)	Tract 405400, BG 1; Tract 405400, BG 2; Tract 405400, BG 3; Tract 405400, BG 4; Tract 405400, BG 5; Tract 405400, BG 6; Tract 405500, BG 1; Tract 405500, BG 2; Tract 405600, BG 2; Tract 405700, BG 2; Tract 405800, BG 1; Tract 405800, BG 2; Tract 405800, BG 3; Tract 405800, BG 4; Tract 405900, BG 1; Tract 405900, BG 2; Tract 405900, BG 3; Tract 405900, BG 4; Tract 405900, BG 5; Tract 405900, BG 6; Tract 406000, BG 3; Tract 406201, BG 1; Tract 406201, BG 2; Tract 406201, BG 3; Tract 406201, BG 4; Tract 406300, BG 2; Tract 406300, BG 3; Tract 406300, BG 4; Tract 406400, BG 2	19,900 (53%)
Berkeley	West Berkeley (6)	Tract 423300, BG 1; Tract 422000, BG 2; Tract 423300, BG 2; Tract 424001, BG 2; Tract 424001, BG 4; Tract 424002, BG 1	2,717 (46%)
Oakland	West Oakland (24)	Tract 401400, BG 1; Tract 401400, BG 2; Tract 401400, BG 3; Tract 401500, BG 1; Tract 401500, BG 2; Tract 401500, BG 3; Tract 401600, BG 1; Tract 401600, BG 2; Tract 401700, BG 1; Tract 401700, BG 2; Tract 401800, BG 1; Tract 401800, BG 2; Tract 402100, BG 1; Tract 402200, BG 1; Tract 402200, BG 2; Tract 402400, BG 1; Tract 402400, BG 2; Tract 402500, BG 1; Tract 402500, BG 2; Tract 402500, BG 3; Tract 402600, BG 1; Tract 402600, BG 2; Tract 402700, BG 1; Tract 402700, BG 2	14,568 (63%)

CONTRA COSTA COUNTY (20)			
City	Neighborhood (# of block groups)	Census Tract, Block Group	People Below 185% FPL (%)
Richmond	Atchison Village (1)	Tract 377000, BG 6	1,099 (53%)
Bay Point	Bay Point (2)	Tract 314103, BG 2; Tract 314104, BG 2	1,863 (48%)
Richmond	Belding Woods (8)	Tract 372000, BG 5; Tract 372000, BG 6; Tract 373000, BG 2; Tract 373000, BG 3; Tract 374000, BG 3; Tract 375000, BG 1; Tract 375000, BG 2; Tract 375000, BG 3	5,356 (53%)

CONTRA COSTA COUNTY (20)			
City	Neighborhood (# of block groups)	Census Tract, Block Group	People Below 185% FPL (%)
Richmond	City Center (2)	Tract 377000, BG 1; Tract 377000, BG 2	1,126 (50%)
Richmond	Coronado (3)	Tract 379000, BG 2; Tract 379000, BG 3; Tract 379000, BG 4	2,403 (59%)
Richmond	Cortez/ Stege (1)	Tract 379000, BG 1	791 (52%)
Crockett	Crockett (1)	Tract 358000, BG 5	572 (52%)
Richmond	Iron Triangle (8)	Tract 376000, BG 1; Tract 376000, BG 2; Tract 376000, BG 3; Tract 376000, BG 4; Tract 376000, BG 5; Tract 376000, BG 6; Tract 377000, BG 4; Tract 377000, BG 5	4,788 (60%)
Richmond	Metro Richmore Village (1)	Tract 381000, BG 5	556 (54%)
Concord	Monument Corridor (9)	Tract 336200, BG 6; Tract 336200, BG 5; Tract 328000, BG 1; Tract 328000, BG 2; Tract 336101, BG 2; Tract 336102, BG 1; Tract 336102, BG 2; Tract 336102, BG 3; Tract 336200, BG 2	8,623 (47%)
Richmond	North Richmond (4)	Tract 365002, BG 1; Tract 365002, BG 2; Tract 365002, BG 3; Tract 365002, BG 4	2,668 (66%)
Richmond	Parchester Village (1)	Tract 365001, BG 1	623 (47%)
Richmond	Parkview/ Panhandle Annex (1)	Tract 382000, BG 3	1,523 (52%)
Antioch	Portion of Antioch (9)	Tract 305000, BG 1; Tract 305000, BG 2; Tract 305000, BG 3; Tract 305000, BG 5; Tract 305000, BG 6; Tract 306001, BG 5; Tract 307102, BG 2; Tract 307201, BG 2; Tract 307202, BG 1	6,213 (49%)
Pittsburg	Portion of Pittsburg (7)	Tract 313201, BG 1; Tract 313201, BG 5; Tract 313202, BG 1; Tract 310000, BG 2; Tract 310000, BG 3; Tract 311000, BG 2; Tract 312000, BG 1	6,368 (46%)
Richmond	Portion of South Richmond Shoreline (1)	Tract 380000, BG 3	201 (47%)
Richmond	Pullman (1)	Tract 381000, BG 3	678 (41%)
San Pablo	San Pablo (10)	Tract 366001, BG 3; Tract 366002, BG 1; Tract 366002, BG 3; Tract 367200, BG 2; Tract 368000, BG 1; Tract 368000, BG 2; Tract 368000, BG 3; Tract 368000, BG 4; Tract 368000, BG 6; Tract 369001, BG 3	7,531 (47%)
Richmond	Sante Fe (1)	Tract 379000, BG 5	363 (59%)
Richmond	Southwest Annex (1)	Tract 380000, BG 1	1,281 (89%)

MARIN COUNTY (3)			
City	Neighborhood (# of block groups)	Census Tract, Block Group	People Below 185% FPL (%)
San Rafael	Canal Area (2)	Tract 112200, BG 2; Tract 112200, BG 3	5,146 (60%)
San Rafael	Central San Rafael (1)	Tract 111000, BG 1	346 (40%)
San Rafael	Woodland (1)	Tract 112100, BG 1	404 (40%)

NAPA COUNTY (1)			
City	Neighborhood (# of block groups)	Census Tract, Block Group	People Below 185% FPL (%)
Napa	Portion of the City of Napa (2)	Tract 200203, BG 2; Tract 200300, BG 5	1,095 (54%)

SAN FRANCISCO COUNTY (9)			
City	Neighborhood (# of block groups)	Census Tract, Block Group	People Below 185% FPL (%)
San Francisco	Bayview/Hunter's Point (6)	Tract 023002, BG 1; Tract 023101, BG 1; Tract 023103, BG 1; Tract 023400, BG 1; Tract 023400, BG 2; Tract 023400, BG 3	7,031 (60%)
San Francisco	Chinatown (9)	Tract 010700, BG 2; Tract 010700, BG 3; Tract 011300, BG 1; Tract 011300, BG 2; Tract 011400, BG 1; Tract 011400, BG 2; Tract 011500, BG 1; Tract 011700, BG 1; Tract 011800, BG 1	8,225 (58%)
San Francisco	Excelsior (1)	Tract 026001, BG 2	1,148 (40%)
San Francisco	Fillmore/Hayes Valley (5)	Tract 015800, BG 2; Tract 016100, BG 2; Tract 016100, BG 3; Tract 016100, BG 4; Tract 016300, BG 1	4,023 (57%)
San Francisco	Mission District (11)	Tract 022802, BG 1; Tract 020100, BG 2; Tract 020100, BG 4; Tract 020800, BG 2; Tract 020800, BG 3; Tract 020800, BG 4; Tract 022703, BG 3; Tract 022801, BG 1; Tract 022803, BG 1; Tract 022803, BG 2; Tract 022903, BG 1	9,323 (47%)
San Francisco	North Beach (1)	Tract 010600, BG 2	563 (43%)
San Francisco	South of Market (8)	Tract 017601, BG 1; Tract 017601, BG 2; Tract 017601, BG 3; Tract 017601, BG 4; Tract 017800, BG 1; Tract 017800, BG 2; Tract 017800, BG 3; Tract 018000, BG 2	6,234 (55%)
San Francisco	Tenderloin (13)	Tract 011700, BG 2; Tract 012000, BG 1; Tract 012000, BG 2; Tract 012200, BG 2; Tract 012200, BG 3; Tract 012300, BG 2; Tract 012400, BG 1; Tract 012400, BG 2; Tract 012400, BG 3; Tract 012400, BG 5; Tract 012500, BG 1; Tract 012500, BG 2; Tract 012500, BG 3	15,075 (56%)
San Francisco	Visitation Valley (3)	Tract 060502, BG 1; Tract 060502, BG 2; Tract 060502, BG 3	2,127 (63%)

SAN MATEO COUNTY (4)			
City	Neighborhood (# of block groups)	Census Tract, Block Group	People Below 185% FPL (%)
East Palo Alto	East Palo Alto (4)	Tract 611900, BG 6; Tract 611800, BG 1; Tract 611900, BG 1; Tract 612100, BG 2	6,442 (44%)
San Mateo	East San Mateo (2)	Tract 606200, BG 3; Tract 606200, BG 4	1,500 (40%)
North Fair Oaks	North Fair Oaks (3)	Tract 610500, BG 3; Tract 610500, BG 2; Tract 610601, BG 1	2,900 (51%)
Redwood City	Northeastern Redwood City (3)	Tract 610201, BG 1; Tract 610201, BG 3; Tract 610203, BG 1	2,648 (44%)

SANTA CLARA COUNTY (16)			
City	Neighborhood (# of block groups)	Census Tract, Block Group	People Below 185% FPL (%)
San Jose	Alum Rock (1)	Tract 503709, BG 2	1,742 (48%)
San Jose	Central San Jose (5)	Tract 501600, BG 1; Tract 501600, BG 2; Tract 501600, BG 3; Tract 501600, BG 4; Tract 503112, BG 1	4,479 (49%)
San Jose	Delmas Park (3)	Tract 500800, BG 3; Tract 501800, BG 2; Tract 501800, BG 3	1,193 (42%)
San Jose	East Valley/ 680 (2)	Tract 503506, BG 1; Tract 503510, BG 1	2,286 (44)
San Jose	Edenvale/ Great Oaks (1)	Tract 512018, BG 4	2,100 (51%)
San Jose	Evergreen (1)	Tract 503304, BG 1	1,123 (44%)
San Jose	Five Wounds/ Brookwood Terrace (4)	Tract 501200, BG 2; Tract 501501, BG 1; Tract 501502, BG 1; Tract 501502, BG 2	4,378 (45%)
San Jose	Julian-Stockton (3)	Tract 500300, BG 1; Tract 500800, BG 1; Tract 501700, BG 1	1,176 (51%)
San Jose	Mayfair (3)	Tract 503702, BG 1; Tract 503706, BG 2; Tract 503707, BG 1	4,285 (42%)
Gilroy	Portion of Gilroy (4)	Tract 512601, BG 2; Tract 512601, BG 3; Tract 512601, BG 4; Tract 512602, BG 1	4,262 (50%)
Milpitas	Portion of Milpitas (1)	Tract 504418, BG 1	1,427 (44%)
San Jose	South San Jose (4)	Tract 503401, BG 3; Tract 503105, BG 1; Tract 503106, BG 1; Tract 503110, BG 1	5,234 (45%)
San Jose	Thirteenth Street (9)	Tract 500901, BG 1; Tract 500902, BG 1; Tract 501000, BG 1; Tract 501000, BG 3; Tract 501000, BG 4; Tract 501000, BG 5; Tract 501100, BG 4; Tract 501100, BG 5; Tract 501300, BG 3	6,328 (52%)
San Jose	Washington (3)	Tract 501700, BG 2; Tract 501700, BG 3; Tract 501700, BG 4	1,949 (45%)
San Jose	West Valley (3)	Tract 501900, BG 2; Tract 502002, BG 2; Tract 502002, BG 3	2,334 (46%)
San Jose	Willow Glen (3)	Tract 503103, BG 3; Tract 503113, BG 1; Tract 503113, BG 2	3,596 (47%)

SOLANO COUNTY (5)			
City	Neighborhood (# of block groups)	Census Tract, Block Group	People Below 185% FPL (%)
Fairfield	Portion of Fairfield (11)	Tract 252604, BG 3; Tract 252402, BG 3; Tract 252501, BG 2; Tract 252502, BG 1; Tract 252502, BG 2; Tract 252605, BG 1; Tract 252605, BG 3; Tract 252606, BG 1; Tract 252606, BG 2; Tract 252606, BG 3; Tract 252607, BG 2	7,580 (46%)
Suisun City	Portion of Suisun City (1)	Tract 252702, BG 2	226 (93%)
Vacaville	Portion of Vacaville (2)	Tract 253202, BG 2; Tract 253202, BG 3	2,460 (57%)
Vallejo	Portion of Vallejo (10)	Tract 250900, BG 1; Tract 250900, BG 2; Tract 251000, BG 3; Tract 251100, BG 1; Tract 251200, BG 3; Tract 251500, BG 1; Tract 251500, BG 3; Tract 251600, BG 1; Tract 251600, BG 2; Tract 251701, BG 1	7,416 (49%)

SOLANO COUNTY (5)			
City	Neighborhood (# of block groups)	Census Tract, Block Group	People Below 185% FPL (%)
Vallejo	South Vallejo (4)	Tract 250601, BG 3; Tract 250701, BG 1; Tract 250701, BG 2; Tract 250702, BG 2	2,482 (43%)

SONOMA COUNTY (3)			
City	Neighborhood (# of block groups)	Census Tract, Block Group	People Below 185% FPL (%)
Boyes Hot Springs	Portion of Boyes Hot Springs (2)	Tract 150302, BG 5; Tract 150302, BG 6	1,570 (51%)
Santa Rosa	Portion of Santa Rosa	Tract 151401, BG 2; Tract 151401, BG 3; Tract 151402, BG 1; Tract 151402, BG 3; Tract 151402, BG 4; Tract 151900, BG 4; Tract 152000, BG 1; Tract 152000, BG 2; Tract 153002, BG 3	6,235 (47%)
Santa Rosa	Roseland (5)	Tract 153101, BG 3; Tract 153101, BG 2; Tract 153101, BG 5; Tract 153102, BG 2; Tract 153102, BG 4	3,391 (45%)

Appendix A: Methodology

The high poverty maps in this report define geographic concentrations of poverty as areas where 40% of the families or individuals make less than 185% of the Federal Poverty Line. However, the maps do not include all the areas that meet this criterion. Several areas have been excluded due to “special circumstances.” These areas include naval bases, areas with very low populations (under 500 people, but not adjacent to other CPNs), and areas with high numbers of university students (e.g. near UC Berkeley). The list of special circumstances areas is included below.

City	Name	County
Berkeley	UC Berkeley	Alameda
Berkeley	Southside	Alameda
Berkeley	Southside	Alameda
Berkeley	Westside	Alameda
Berkeley	Claremont/SE Berkeley	Alameda
Berkeley	Westside	Alameda
Berkeley	Southside	Alameda
Berkeley	Claremont/SE Berkeley	Alameda
Oakland	OAKLAND AIRPORT	Alameda
San Francisco	GOLDEN GATE PARK	San Francisco
San Francisco	South Beach	San Francisco
San Francisco	GOLDEN GATE PARK	San Francisco
San Francisco	Treasure Island	San Francisco
San Jose	San Jose Airport Area	Santa Clara
San Jose	San Jose Airport Area	Santa Clara
Stanford	Stanford University	Santa Clara
Palo Alto	Stanford University	Santa Clara
Palo Alto	Stanford University	Santa Clara
Stanford	Stanford University	Santa Clara
Vallejo	Mare Island	Solano
Travis AFB	TRAVIS AIR FORCE BASE	Solano